

Message Text

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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCSE-00 PPTE-00 VOE-00 SIG-02
MMO-04 /018 W

-----162045Z 024975 /66

P 161723Z MAY 77

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC PRIORITY 1907

UNCLAS SECTION 1 OF 3 PANAMA 3450

FOR SCA, ARA/MGT, VO SCS, PPT

E.O. 11652: N/A

TAGS: CGEN, APER, ABUD, PN

SUBJECT: CONSULAR PACKAGE - FY 1979

REF: STAE 087841

SCHEDULE I - IMMIGRANT VISAS

BUREAU: ARA

COUNTRY AND POST: PANAMA

FY 1976 FY 1977 FY 1978 FY 1979

ACTUAL ESTIMATE ESTIMATE ESTIMATE

1. IV'S ISSUED#	1369	1680	1600	1600
2. IV'S REFUSED##	21	30	30	30
3. TOTAL IV CASES	1390	1710	1630	1630

DALBOA HEIGHTS, CANAL ZONE

1. IV'S ISSUED	287	320	320	-
2. IV'S REFUSED	3	5	5	-
3. TOTAL IV CASES	290	325	325	

WE ANTICIPATE THAT THE NUMBER OF IMMIGRANT VISAS ISSUED IN FY
1979 WILL DECLINE AFTER THE BACKLOG OF CASES DELAYED BY THE
WESTERN HEMISPHERE LIMITATION BEFORE JANUARY 1977 HAS DISAPPEARED
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AND AFTER THE NUMBER OF APPLICANTS WHO WISH TO QUALIFY UNDER
RELATIVE PREFERENCES LEVELS OUT, BUT DURING FY 1979 OUR OFFICE
WILL PROBABLY ASSUME RESPONSIBILITY FOR THE IC CASES NOW HANDLED
BY THE VISA OFFICE IN BALBOA HEIGHTS SO THAT THERE WILL BE LITTLE
CHANGE IN OUR WORKLOAD.

##DOES NOT INCLUDE CASES REFUSED UNDER 221(V) WHERE THE VISA WAS

SUBSEQUENTLY ISSUED. INCLUDING SUCH CASES, TOTAL REFUSALS ARE:

FY 1976: 196, FY 1977: 250, FY 1978: 250, FY 1979: 250. WE

ANTICIPATE AN INCREASE IN REFUSALS BECAUSE WE HAVE BEGUN TO

REFUSE IV'S UNDER SECTION 212(A)(19) IF AN APPLICATN MIS-

REPRESENTED A MATERIAL FACT IN HIS PREVIOUS NIV APPLICATIONS.

SUCH REFUSALS HAVE AVERAGED ONE IER MONTH SINCE JANUARY 1977.

MAN-HOURS UTILIZED

AMERICAN OFFICERS:

	FY 1976	FY 1977	FY 1978	FY 1979
	ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
4. FULL TIME PERMANENT	1594	1680	1600	1600
5. TEMPORARY DETAIL	0	0	0	0
6. PIT (LOCALLY HIRED)	0	0	0	0
7. SUB-TOTAL AMERICAN HOURS	1594	1680	1600	1600

LOCAL

8. FULL TIME PERMANENT	4301	4800	5700	5700
9. TEMPORARY DETAIL	0	0	0	0
10. PIT	0	1140	160	160
11. SUB-TOTAL LOCAL MAN-HOURS	4301	5940	5860	5860
12. TOTAL IV MAN-HOURS	5895	7620	7460	7460

PCT OF TOTAL IV CASES REQUIRING:

13. USE OF INTERPRETER	1
JQRM THIRD COUNTRY CHECK	15

SCHEDULE II - NON-IMMIGRANT VISAS:

BUREAU: ARA

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COUNTRY AND POST: PANAMA

15. NIV'S ISSUED#	17646	19000	19500	22000
16. NIV'S REFUSED	2941	3000	3500	4000
17. TOTAL NIV CASES	20587	22000	23000	26000

#LAST YEARS REPORT DID NOT INCLUDE VISA REVALIDATIONS. AS ALL REVALIDATIONS ARE REVIEWED BY AN OFFICER AND IN SOME CASES THE VISA IS REFUSED THEY HAVE BEEN INCLUDED IN THIS REPORT. USING THE PREVIOUS CRITERIA, THE FIGURES WOULD BY FY 1976: 15545, FY 1977: 16500, FY 1978: 16800, FY 1979: 17000.

BALBOA HEIGHTS CANAL ZONE

15. NIV'S ISSUED	2013	1800	1800
16. NIV'S REFUSED	33	30	30
17. TOTAL NIV CASES	2046	1830	1830

WE ANTICIPATE THAT OUR OFFICE WILL BEGIN TO HANDLE THE VISA FUNCTION PERFORMED BY THE VISA OFFICE IN BALBOA HEIGHTS DURING FY 1979.

MAN-HOURS UTILIZED

AMERICAN OFFICERS:

18. FULL TIME PERMANENT	1934	2160#	2500	2500
19. TEMPORARY DETAIL	0	0	0	0
20. PIT (LOCALLY HIRED)	0	0	0	0
21. SUB-TOTAL AMERICAN MAN-HOURS				
	1934	2160	2500	2500

JHA NEW OFFICER HAS BEEN ASSIGNED TO NIV WORK EFFECTIVE JUNE 1, 1977 BUT HE WILL ALSO HAVE OTHER DUTIES. SEE #79.

LOCAL

22. FULL TIME PERMANENT	2459	2500	2500	8500#
23. TEMPORARY DETAIL	0	0	0	0
24. PIT	0	155	160	160
25. SUB-TOTAL LOCAL MAN-HOURS				

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	JWRTO	2655	2660	9660	
26. TOTAL NIV MAN-HOURS	JREOE	4815	5160	12160	

WHEN WE ASSUME RESPONSIBILITY FOR NIV'S ISSUED IN THE CANAL ZONE, WE WILL HAVE TO HIRE THE EQUIVALENT OF THE THREE EMPLOYEES WHO NOW WORK FULL TIME FOR CANAL ZONE CUSTOMS ISSUING CREWLIST VISAS (SEE #29 & 30 BELOW) UNLESS THE POST IS PUT ON AVLOS WHICH COULD REDUCE NUMBER OF STAFF REQUIRED.

27. NIV FEES COLLECTED	\$873
28. BORDER CROSSING CARDS FY-76	NONE
29. CREW LIST VISAS FY-76 PANAMA	0
CANAL ZONE	1574
30. NAMES ON CREW LIST VISAS FY-76	
CANAL ZONE	55,147

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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCSE-00 PPTE-00 VOE-00 SIG-02
MMO-04 /018 W

-----162049Z 024468 /66

P 161723Z MAY 77

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC PRIORITY 1908

UNCLAS SECTION 2 OF 3 PANAMA 3450

PCT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS 80

32. USE OF INTERPRETER

(OF TOTAL NIV CASES INTERVIEWED)

1

33. THIRD COUNTRY CHECK 8

SCHEDULE III - SPECIAL CONSULAR SERVICES

BUREAU: ARA

COUNTRY AND POST: PANAMA

34. AMERICAN CITIZEN DEATHS	10	12	12	12
35. ESTATE/PROPERTY CLAIMS	2	3	3	3
36. NOTARIALS	3885	6000	6000	6000
37. WELFARE/WHEREABOUTS	221	240	260	280
38. ARRESTS	27	35	40	40
39. SEAMAN AND SHIPPING	3	5	5	100
40. OTHER AGENCY SERVICES	14500	15250	16000	16750
41. TOTAL SCS CASES	18648	21545	22320	23185

MAN-HOURS UTILIZED

AMERICAN OFFICERS

42. FULL TIME PERMANENT	1012	1100	1125	1150
43. TEMPORARY DETAIL	0	0	0	0
44. PIT (LOCALLY HIRED)	0	0	0	0
45. SUB-TOTAL AMERICAN MAN-HOURS	1012	1100	1125	1150

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LOCAL

46. FULL TIME PERMANENT	2944	3050	3125	5040
47. TEMPORARY DETAIL	46	0	0	0
48. PIT	236	282	318	318
49. SUB-TOTAL LOCAL MAN-HOURS	3226	3332	3443	5358
50. TOTAL SCS MAN-HOURS	4238	4432	4568	6508
51. TREASURY CHECKS FY-76	57094			

SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

BUREAU: ARA

COUNTRY AND POST: PANAMA

52. PPT APPLICATIONS EXECUTED

3200	3000	3000	3000
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53. PPT APPLICATIONS EXAMINED

0	0	0	0
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54. FEE PASSPORT ISSUED 3084 2900 2900 2900

55. NO-FEE IASSPORTS ISSUED 0 0 0 0

56. PPT'S AMENDED OR EXTENDED

375	375	400	400
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57. NEW REGISTRATION APPLICATIONS

12	12	12	12
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58. REPORTS OF BIRTH 164 180 180 180

59. WITNESS TO MARRIAGE 0 0 0 0

60. WAIVER OF PASSPORTS 0 0 0 0

61. SUB-TOTAL PASSPORT CASES

683	6467	6492	6492
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62. IDENTITY CARDS ISSUED 3 3 3 3

63. TOTAL PASSPORT CASES 6838 6470 6495 6495

MAN-HOURS UTILIZED

AMERICAN OFFICERS:

64. FULL TIME PERMANENT 1196 1150 1150 1150

65. TEMPORARY DETAIL 0 0 0 0

66. PIT (LOCALLY HIRED) 0 0 0 0

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67. SUB-TOTAL AMERICAN MAN-HOURS

1196	1150	1150	1150
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LOCAL

68. FULL-TIME PERMANENT 2576 2484 2484 2484

69. TEMPORARY DETAIL 0 0 0 0

70. PIT 0 0 0 0

71. SUB-TOTAL LOCAL MAN-HOURS

2576	2484	2484	2484
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72. TOTAL PPT MAN-HOURS 3772 3634 3634 3634

73. AMERICANS REGISTERED 3/31/77

2200

AMERICAN CITIZEN RESIDENT:

74. OFFICIAL 440

75. NON-OFFICIAL 6000

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

BUREAU: ARA

COUNTRY AND POST: PANAM

FY1976

HOURS GAINED AMERICAN LOCAL

OVERTIME 160 0

DETAILS IN 0 0

HOURS LOST AMERICAN LOCAL

DETAILS OUT 120 0

STAFFING GAPS 420 0

PROLONGED LEAVE 0 0

BUREAU:ARA

COUNTRY AND POST: PANAMA

AMERICANS: VISAS SCS PPT 48 TOTAL

76. AUTHORIZED 6/30/76 2 1/2# 1/2# 1 4

77. AUTHORIZED 3/31/77 2 1/2 1/2 1 4

78. FILED 3/31/77 2 1/2 1/2 1 4

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INCREASE/DECREASE:

79. REQUIRED FY 1978 3## 1/2 1/2 2### 6

80. REQUIRED FY 1979 3 1/2 1/2 2 6

#ONE OFFICER OCCUPIES POSITION OF BOTH PPT AND SCS OFFICER.

JHHA NEW OFFICER HAS BEEN ASSIGNED TO NIV WORK EFFECTIVE JUNE 1, 1977, BUT HE WILL ALSO HAVE OTHER DUTIES.

###WE CONTINUE TO REFLECT THE NEED FOR AN AMERICAN SECRETARY AS JUSTIFIED IN OUR CONSULAR PACKAGE FY 1978. THIS INCREASE IN STAFF IS REFLECTED IN FIELD BUDGET ESTIMATES SENT BY THE EMBASSY IN JULY 1975.

LOCALS:

81. AUTHORIZED 6/30/76 4 1 2 1 8

81. AUTHORIZED 3/31/77 5# 1 2 1 9

83. FILED 3/31/77 5# 1 2 1 9

INCREASE/DECREASE:

84. REQUIRED FY 1978 5# 1 2 1 9

85. REQUIRED FY 1979 8## 2## 2 1 13

INCREASE IS DUE TO TEMPORARY POSITION GRANTED BY DEPARTMENT IN JANUARY, 1977 BUT DUE TO TERMINATE IN JUNE 1977. EMBASSY DESIRES THAT THIS POSITION BE MADE PERMANENT BECAUSE OF INCREASE IN IV ISSUANCE AS RESULT OF NEW AMENDMENTS TO INA.

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MMO-04 /018 W

-----162056Z 024997 /66

P 161723Z MAY 77

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC PRIORITY 1909

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JHH INCREASE OF FOUR RESIDENT STAFF EMPLOYEES IS CONTINGENT UPON EMBASSY ASSUMING CONSULAR SERVICE WORKLOAD NOW PERFORMED BY CANAL ZONE ROVERNMENT (SEE SCHEDULE III, #39, AND SCHEDULE II, #22). ALSO

THERE IS A STEADY INCREASE IN THE NUMBER OF FEDERAL BENEFIT ACTIVITIES CARRIED OUT BY THE POST. THIS IS LARGELY DUE TO THE INCREASING NUMBER OF TREASURY CHECKS (APPROXIMATELY 5 PERCENT PER YEAR INCREASE) HANDLED BY THE EMBASSY WHICH BRINGS ALONG WITH THEM MORE PROBLEMS, INQUIRIES, ETC. FROM BENEFICIARIES. THERE HAS ALSO BEEN A DRAMATIC BUT REAL INCREASE IN NOTARIAL SERVICES PERFORMED BY THE EMBASSY (SCHEDULE III, #36). IN THE FIRST SIX MONTHS OF FISCAL YEAR 1977 WE HAVE ALREADY PERFORMED 3352 NOTARIAL SERVICES, ALMOST EQUAL TO LAST YEARS TOTAL.

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

BUREAU: ARA

COUNTRY AND POST: PANAMA

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:

AMERICAN 0 LOCAL 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN N/A LOCAL N/A

HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR EMPLOYEES ON UNCLASSIFIED

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FEDERAL BENEFITS:

AMERICAN 360 LOCAL 1196

B. FRAUD INVESTIGATIONS

(3) DONE BY CONSULAR SECTION

(B) REGULAR PERSONNEL

MANHOURS FOR:

AMERICAN 150 LOCAL 125

VISA APPLICATIONS 150 RATE OF DECREASE 5 PERCENT

PPT APPLICATIONS 25 RATE OF INCREASE/DECREASE 0 PERCENT

DONE FOR INS 100 RATE OF DECREASE 5 PERCENT

OF CASES INVESTIGATES, PERCENT ISSUED:

VISAS JWP

PPTS 0

WITHIN THE PAST TWO MONTHS WE HAVE DISCOVERED SEVERAL CASES OF SOPHISTICATED FRAUD IN PRODUCING JOB LETTERS FOR NIV APPLICATIONS. WE ARE COOPERATING WITH REGIONAL SECURITY OFFICE AND PANAMANIAN INVESTIGATIVE OFFICIALS TO DETERMINE EXTENT AND ORIGIN OF PROBLEM. IT APPEARS THAT QUITE A FEW MORE MAN-HOURS WILL BE SPENT ON FRAUD INVESTIGATION DURING FY 1977.

C. U.S. CITIZENS IN JAIL 3/3//77 - 5

D. SERVICES FOR INS

1. NO REENTRY PERMIT EXTENDED.

2. I-151 CARDS SURRENDERED FY 1976 - 17

3. I-151 CARD INTERVIEWS LOST OR STOLEN FY 1976: 56#

#THIS IS SIGNIFICANT WORKLOAD FACTOR AS EACH REQUEST PRODUES MULTIPLE INQUIRIES FROM APPLICANT. IT NORMALLY TAKES MORE THAN

THREE MONTHS TO PROCURE REPLACEMENT CARDS, AND SOME CARDS HAVE BEEN DELAYED MORE THAN SIX MONTHS. VISA RACCOON TELEGRAPHIC UNCLASSIFIED

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REQUESTS TAKE FOUR WEEKS OR MORE TO PROCESS.

E. LOSS OF NATIONALITY CASES (INCLUDING RENUNCIATIONS) - 11

F. FOUND PASSPORT CASES PROCESSED - 5

G. CONSULAR AGENTS - N/A

H. CON ULAR STAFFING PATTERN:

POSITION TITLE	POSITION CLASS
CONSULAR OFFICER (COUNSELOR FOR CONSULAR AFFAIRS)	FO-03
SECRETARY I	FSL-8
CONSULAR OFFICER (CHIEF OF VISA UNIT)	FO-04
SPECIALIST III (VISA)	FSL-9
ASSISTANT I (IV)	FSL-8
ASSISTANT I (IV)	FSL-8
ASSISTANT III (VISA TEMP.)	-
CONSULAR OFFICER (NIV OFFICER)	FO-07
ASSISTANT I (NIV)	FSL-8
CONSULAR OFFICER (CHIEF OF PPT/CIT-SCS)	FO-05
SPECIALIST III (P&C)	FSL-9
ASSISTANT I (P&C)	FSL-8
ASSISTANT II (SCS)	FSL-7

I. AS WILL BE NOTED THROUGHOUT THIS REPORT, WE HAVE BEGUN TO

PROJECT THE ROLE THAT THE CONSULAR SECTION MIGHT PLAY IN A NEW CANAL ZONE TREATY WHEREIN THE EMBASSY WILL ASSUME CONSULAR FUNCTIONS NOW PERFORMED IN THE CANAL ZONE. IT IS DIFFICULT TO PREDICT THE FORM AND EXTENT OF SERVICES THAT THE EMMBASSS WILL INHERIT BUT OUR ESTIMATES ARE BASED ON FIGURES PROVIDED BY CANAL ZONE OFFICIALS. IT IS NOT YET CLEAR IF SOME U.S. GOVERNMENT ENTITY WILL REMAIN WHICH WILL CONTINUE TO PERFORM SOME OF THESE SERVICES, AT LEAST FOR A FEW MORE YEARS. IF THE EMBASSY DOES INHERIT THESE FUNCTIONS, THERE WILL BE A HEAVY INCREASE IN CREW LIST VISAS AND IN SHIPPING AND SEAMEN SERVICES (SEE EMBASSY'S PARM SUBMISSION, EMBTEL 2420, APRIL 5, 1977).

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THE SECTION DID HAVE AN INCREASE IN TRAINING RESPONSIBILITIES DURING THE REPORTING PERIOD INASMUCH AS THE FO-07 CONSULAR OFFICER POSITION IS NOW A ROTATIONAL POSITION FOR THE TRAINING OF JUNIOR OFFICERS AT THE POST. IT IS ANTICIPATED THAT THIS POSITION WILL BE ROTATED EVERY SIX MONTHS BETWEEN THREE OR FOUR JUNIOR OFFICERS AND THUS WILL REQUIRE MORE SUPERVISION AND TRAINING ON THE PART OF THE CHIEF OF THE VISA UNIT.

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Message Attributes

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Channel Indicators: n/a
Current Classification: UNCLASSIFIED
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Sent Date: 16-May-1977 12:00:00 am
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Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01-Jan-1960 12:00:00 am
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: CORE
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Executive Order: N/A
Errors: N/A
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Format: TEL
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Handling Restrictions: n/a
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Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2505396
Secure: OPEN
Status: NATIVE
Subject: CONSULAR PACKAGE - FY 1979
TAGS: CGEN, APER, ABUD, PN
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/e6194693-c288-dd11-92da-001cc4696bcc
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